

UNITED STATES DEPARTMENT OF AGRICULTURE

BEFORE THE SECRETARY OF AGRICULTURE

In re:

P & S Docket No. D- 07-0052

Central Livestock Corporation; and)
Russell M. Frederick, an individual,)
and d/b/a Atlas Cattle Company,)

Respondents)

Complaint

There is reason to believe that the Respondents named herein have willfully violated provisions of the Packers and Stockyards Act, 1921, as amended and supplemented (7 U.S.C. § 181 et seq.), hereinafter referred to as the "Act," and the regulations promulgated thereunder by the Secretary of Agriculture (9 C.F.R. § 201.1 et seq.), hereinafter referred to as the "Regulations," and therefore this complaint is issued alleging the following:

I.

(a) Central Livestock Corporation, referred to herein as the "Corporate Respondent," is a corporation organized and existing under the laws of the State of Kansas. Its mailing address is 811 N. Main Street, South Hutchinson, Kansas 67505.

(b) At all times material herein, Corporate Respondent was:

(1) Engaged in the business of conducting and operating Central Livestock Corporation, a posted stockyard, subject to the provisions of the Act;

(2) Engaged in the business of a market agency selling livestock on a commission basis; and

(3) Registered with the Secretary of Agriculture as a market agency to sell

livestock on a commission basis.

(c) Russell M. Frederick, also known as "Mac" Frederick and referred to herein as "Respondent Frederick," is an individual whose mailing address is 227 N. 3rd Street, Sterling, Kansas 67579.

(d) Respondent Frederick is and at all times material herein was:

- (1) President and Member of the Board of Directors of the Corporate Respondent;
- (2) Owner of 90 percent of the shares in the Corporate Respondent;
- (3) Responsible for the direction, management, and control of the Corporate Respondent;
- (4) Engaged in the business of operating Corporate Respondent as a market agency selling livestock in commerce on a commission basis;
- (5) Engaged, individually, in the business of a dealer, buying and selling livestock in commerce for his own account; and
- (6) Registered with the Secretary of Agriculture as an individual, doing business as Atlas Cattle Company, as a dealer to buy and sell livestock in commerce.

II.

(a) During the period of September 30, 2004 through February 21, 2006, Corporate Respondent, under the direction, management, and control of Respondent Frederick, failed to properly maintain its Custodial Account for Shippers' Proceeds, thereby endangering the faithful and prompt accounting therefor and the payment of portions due to the owners or

consignors of livestock in that:

(1) As of September 30, 2004, Corporate Respondent had outstanding checks drawn on its Custodial Account for Shippers' Proceeds with Alden State Bank (hereinafter "custodial account") in the amount of \$468,645.14, and had to offset such amounts, a balance of \$47,289.55 in its custodial account and proceeds receivable of \$158,256.13, resulting in a deficiency of \$263,099.46 in funds available to pay livestock shippers.

(2) As of October 29, 2004, Corporate Respondent had outstanding checks drawn on its custodial account in the amount of \$500,320.48, and had to offset such amounts, a negative balance of \$29,138.31 in its custodial account, deposits in transit of \$10,290.95 and proceeds receivable of \$248,883.59, resulting in a deficiency of \$270,284.25 in funds available to pay livestock shippers.

(3) As of November 15, 2004, Corporate Respondent had outstanding checks drawn on its custodial account in the amount of \$448,304.82, and had to offset such amounts, a balance of \$108,067.42 in its custodial account, deposits in transit of \$79,888.96, and proceeds receivable of \$1,127.50, resulting in a deficiency of \$259,220.94 in funds available to pay livestock shippers.

(4) As of November 30, 2005, Corporate Respondent had outstanding checks drawn on its custodial account in the amount of \$707,611.87, and had to offset such amounts, a balance of \$145,882.47 in its custodial account, deposits in transit of \$53,059.50, and proceeds receivable of \$63,528.61, resulting in a deficiency of \$445,141.29 in funds available to pay livestock shippers.

(5) As of February 21, 2006, Corporate Respondent had outstanding checks drawn on its custodial account in the amount of \$319,953.34 and unpaid expense items of \$175.83, and had to offset such amounts, a balance of \$0.00 in its custodial account and no proceeds receivable, resulting in a deficiency of \$320,129.17 in funds available to pay livestock shippers. Central Livestock held its last sale on February 7, 2006. The custodial account was closed on February 21, 2006.

(b) The shortages in Corporate Respondent's custodial account were due, in part, to Corporate Respondent's failure to deposit in its custodial account, within the time prescribed by section 201.42 of the Regulations (9 C.F.R. §201.42), an amount equal to the proceeds receivable from the sale of consigned livestock, whether or not such proceeds had been collected by the market agency.

III.

The Corporate Respondent, under the direction, management, and control of Respondent Frederick, misused its custodial account, in that on December 30, 2005, January 3, 2006, January 24, 2006, and January 31, 2006, funds were transferred from Corporate Respondent's custodial account to an account in the name of "Mac Frederick or Clyda J. Frederick." A total of \$230,500.00 was transferred on the above occasions in amounts of \$20,000.00, \$60,500.00, \$72,000.00, and \$78,000.00. These sums were purportedly transferred to cover shortages in Respondent Frederick's Atlas Cattle Company dealer account and were not withdrawn for payment related to the sale of consigned livestock at Corporate Respondent.

IV.

Corporate Respondent failed to properly maintain its custodial account and misused its custodial account despite an Order issued on April 20, 2000, requiring Corporate Respondent and Respondent Frederick to maintain Central Livestock Corporation's custodial account in strict conformity with the provisions of Section 201.42 of the regulations (9 C.F.R. §201.42), and ordering Respondents to cease and desist from, "[u]sing funds received from the sale of consigned livestock for purposes of their own or for any purpose other than payment to consignors of the amount due from the sale of their livestock and the payment of lawful marketing charges."

V.

(a) Corporate Respondent, under the direction, management, and control of Respondent Frederick, in connection with its operations subject to the Act, on or about the dates and in the transactions set forth in Appendix A, and incorporated herein by reference, sold livestock on a commission basis and in purported payment of the net proceeds thereof issued checks to consignors or shippers of such livestock which were returned unpaid by the bank upon which they were drawn because Corporate Respondent did not have and maintain sufficient funds available in the account upon which such checks were drawn to pay the checks when presented.

(b) Corporate Respondent, under the direction, management, and control of Respondent Frederick, in connection with its operations subject to the Act, on or about the dates and in the transactions set forth in Appendices A and B, and incorporated herein by

reference, failed to remit, when due, the net proceeds due from the sale price of such livestock on a commission basis.

(c) Corporate Respondent's \$75,000.00 bond has been exhausted through pro rata payments to creditors. Additional pro rata sums have been paid to approximately 125 unpaid creditors of Corporate Respondent as a result of a civil suit. As of the date of the issuance of this complaint, the Corporate Respondent continues to owe livestock consignors a total of approximately \$45,672.82 on the transactions described in appendices A and B.

VI.

Respondent Frederick, while doing business as Atlas Cattle Company, on or about the dates and in the transactions set forth below, issued checks in payment for livestock purchases which checks were returned unpaid by the bank upon which they were drawn because Respondent Frederick did not have and maintain sufficient funds on deposit and available in the accounts upon which such checks were drawn to pay the checks when presented.

Payee	No. of Head	Purchase Date	Check Date	Check No.	Check Amount*
South Coffeyville Stockyards, Inc.	148	12/13/05	12/14/05	6269	\$112,234.70
Muleshoe Lvstck. Auction, Inc.	90	2/4/06	2/7/06	6342	\$53,701.53
Van Peters	46	2/7/06	2/7/06	6340	\$32,420.34
TOTALS	294				\$198,356.57

* These check amounts include payment for charges associated with the feeding and handling of livestock.

VII.

(a) On or about the dates and in the transactions set forth below, Respondent Frederick, while doing business as Atlas Cattle Company, purchased livestock and failed to pay, when due, for such livestock purchases.

Payee	No. of Head	Purchase Date	Livestock Amount
South Coffeyville Stockyards, Inc.	148	12/13/05	\$111,938.70
Muleshoe Livestock Auction, Inc.	90	2/4/06	\$52,126.53
Van Peters	46	2/7/06	\$32,256.59
TOTALS	294		\$196,321.82

(b) As of the date of the issuance of this complaint, after payout from Atlas Cattle Company's bond, \$44,328.70 of the \$196,321.82 referred to above remains unpaid.

VIII.

By reason of the facts alleged in paragraph I herein, Russell M. Frederick, also known as "Mac" Frederick, is the alter ego of Central Livestock Corporation.

By reason of the facts alleged in paragraphs II and III herein, Corporate Respondent, under the direction, management, and control of Respondent Frederick, has willfully violated sections 307 and 312(a) of the Act (7 U.S.C. §§208, 213(a)), and section 201.42 of the Regulations (9 C.F.R. §201.42).

By reason of the facts alleged in paragraph V above, Corporate Respondent, under the

direction, management , and control of Respondent Frederick, has willfully violated section 312(a) of the Act (7 U.S.C. §213(a)), and section 201.43 of the Regulations (9 C.F.R. §201.43).

By reason of the facts alleged in paragraphs VI and VII above, Respondent Frederick d/b/a Atlas Cattle Company has willfully violated sections 312(a) and 409 of the Act (7 U.S.C. §213(a), 228b).

WHEREFORE, it is hereby ordered that this complaint shall be served upon Respondents for the purpose of determining whether Respondents have willfully violated the Act and Regulations. Respondents shall have twenty (20) days after receipt of this complaint in which to file an answer with the Hearing Clerk, United States Department of Agriculture, Washington D.C. 20250, in accordance with the Rules of Practice Governing Proceedings Under the Act (7 C.F.R. § 1.130 et seq.; "Rules of Practice"). Allegations not answered shall be deemed admitted for the purpose of this proceeding. Failure to file an answer will constitute an admission of all the material allegations of this complaint.

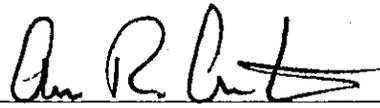
Packers and Stockyards Program, GIPSA, requests:

1. That unless Respondents fail to file an answer within the time allowed, or file an answer admitting all the material allegations of this complaint, this proceeding be set for oral hearing in accordance with the Rules of Practice; and
2. That such order or orders be issued, including an order requiring Respondents to

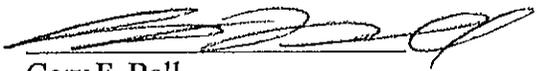
cease and desist from the violations of the Act found to exist, and suspending Respondents as registrants under the Act, as are authorized by the Act and warranted in the premises.

Done at Washington, D.C.

this 16 day of January, 2007



Alan R. Christian
Deputy Administrator,
Packers and Stockyards Program



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APPENDIX A

Central Livestock Corp. - Insufficient Funds (NSF) Checks

Payee	Check Number	No. of Head	Invoice Date	Check Date	Date Returned	Amount
Bill Bergkamp	145770	2	12/20/05	12/20/05	Unknown	\$1,445.62
Van Bolinger	146113	1	01/10/06	01/10/06	Unknown	\$370.36
Van Bolinger	146246	2	01/10/06	01/10/06	Unknown	\$602.07
CJ Blew	146256	1	01/10/06	01/10/06	Unknown	\$1,245.71
Mel Fast	146711	8	01/24/06	01/24/06	02/27/06	\$5,744.33
Sam Krehbiel	146726	1	01/24/06	01/24/06	Unknown	\$972.59
Chuck Smith	146729	4	01/24/06	01/24/06	02/08/06	\$2,125.29
Perry A Beachy	146744	2	01/24/06	01/24/06	Unknown	\$1,020.65
Gary Hornbaker	146748	6	01/24/06	01/24/06	02/16/06	\$2,976.95
Mark Boman	146830	19	01/31/06	01/31/06	Unknown	\$633.14
Carl E. Hall	146848	9	01/31/06	01/31/06	02/17/06	\$6,105.53
David & or Cheyl Munden	146849	4	01/31/06	01/31/06	02/17/06	\$1,677.94
Andy Yoder	146861	11	01/31/06	01/31/06	Unknown	\$7,913.93
Wayne Niehage	146863	8	01/31/06	01/31/06	Unknown	\$4,294.23
Lawrence Weber	146870	5	01/31/06	01/31/06	Unknown	\$3,712.47
Metzen Farms	146880	5	01/31/06	01/31/06	Unknown	\$3,501.45
Eugene Klaver	146893	8	01/31/06	01/31/06	02/28/06	\$1,346.84
Ronald & or Kim Friess	146905	7	01/31/06	01/31/06	02/23/06	\$4,667.58
Roman Yoder	146906	1	01/31/06	01/31/06	02/21/06	\$780.51
M & J Cattle	146909	1	01/31/06	01/31/06	01/31/06	\$81.68
Matthew A Berntsen	146922	2	01/31/06	01/31/06	Unknown	\$1,079.04
Renee Westerman	146926	2	01/31/06	01/31/06	02/22/06	\$968.40
David Petersheim	146928	1	01/31/06	01/31/06	Unknown	\$1,252.22
Steve Ayres	146932	1	01/31/06	01/31/06	02/21/06	\$578.28
Kenneth Doll	146933	4	01/31/06	01/31/06	02/16/06	\$3,091.58
Emily Harner	146968	1	02/07/06	02/07/06	Unknown	\$140.91
Annie Harner	146969	1	02/07/06	02/07/06	Unknown	\$174.72
Carl Eck	146971	21	02/07/06	02/07/06	02/17/06	\$2,045.63
Joe Hedrick	146974	9	02/07/06	02/07/06	02/15/06	\$783.92
Leon Girrens	146982	21	02/07/06	02/07/06	02/22/06	\$935.45
Keith Strohl	146985	1	02/07/06	02/07/06	02/23/06	\$250.49
Dorothy Klein	146986	2	02/07/06	02/07/06	02/24/06	\$411.09
Tina Collins	146991	1	02/07/06	02/07/06	02/14/06	\$307.53
Chad Collins	146994	1	02/07/06	02/07/06	02/14/06	\$505.30
Joe Baalman	146996	2	02/07/06	02/07/06	02/15/06	\$1,408.30
Theodore Martin	146997	1	02/07/06	02/07/06	Unknown	\$543.16
Dale Shamway	146998	1	02/07/06	02/07/06	Unknown	\$707.06
Mark Binder	147002	3	02/07/06	02/07/06	02/14/06	\$1,405.01
Lynn Yoder	147009	2	02/07/06	02/07/06	02/22/06	\$1,482.31
Dale Shumway	147010	2	02/07/06	02/07/06	02/13/06	\$1,379.01
Andrew Knepp	147013	1	02/07/06	02/07/06	Unknown	\$673.82
Sam Bontrager	147018	7	02/07/06	02/07/06	02/21/06	\$4,673.85
Eddie Kohler	147019	2	02/07/06	02/07/06	02/13/06	\$976.66
Priority Ranch	147020	3	02/07/06	02/07/06	Unknown	\$2,164.43

APPENDIX A

Central Livestock Corp.- Insufficient Funds (NSF) Checks

Payee	Check Number	No. of Head	Invoice Date	Check Date	Date Returned	Amount
Don Guetschow	147021	13	02/07/06	02/07/06	02/21/06	\$7,555.90
Darrel Regier	147022	9	02/07/06	02/07/06	Unknown	\$3,282.95
Rick Regier	147023	split with 147022	02/07/06	02/07/06	Unknown	\$3,282.95
Daniel Burrows	147024	5	02/07/06	02/07/06	02/14/06	\$2,092.68
Jeanie Burrows	147025	1	02/07/06	02/07/06	02/14/06	\$162.64
Dan Nolte	147031	3	02/07/06	02/07/06	02/14/06	\$1,748.38
Leon Zogleman	147034	44	02/07/06	02/07/06	Unknown	\$35,868.01
Wane Strawder	147039	17	02/07/06	02/07/06	02/13/06	\$11,065.40
Ervin Petsheim	147043	9	02/07/06	02/07/06	Unknown	\$7,401.12
Stan Stucky	147051	7	02/07/06	02/07/06	02/15/06	\$4,562.96
Lavern Yoder	147054	6	02/07/06	02/07/06	Unknown	\$4,526.98
Bruce Kauffman	147062	1	02/07/06	02/07/06	02/17/06	\$456.76
Daniel Warner	147063	4	02/07/06	02/07/06	02/17/06	\$2,726.55
Allen Yoder	147066	1	02/07/06	02/07/06	02/21/06	\$1,181.85
Max Fesler	147068	1	02/07/06	02/07/06	Unknown	\$1,191.27
Ken Kroupa	147070	3	02/07/06	02/07/06	02/23/06	\$1,741.32
Alvin Beachy	147073	1	02/07/06	02/07/06	02/17/06	\$734.16
SL Cattle Company	147079	1	02/07/06	02/07/06	02/14/06	\$707.93
Stan Stucky	147083	2	02/07/06	02/07/06	02/15/06	\$1,214.29
Tyler Farney	147084	2	02/07/06	02/07/06	02/16/06	\$1,721.13
Perry & or Sharon Beachy	147087	1	02/07/06	02/07/06	Unknown	\$236.00
Dorothy Klein	147091	3	02/07/06	02/07/06	Unknown	\$2,373.05
Jon Kerschen	147098	2	02/07/06	02/07/06	02/22/06	\$1,474.83
Roger Chrest	147117	4	02/08/06	02/08/06	02/17/06	\$191.88
Rebecca Rodarmel	147119	2	02/08/06	02/08/06	Unknown	\$125.61
Steve Stucky	147121	7	02/08/06	02/08/06	02/15/06	\$477.88
Joe Hedrick	147122	71	02/08/06	02/08/06	Unknown	\$5,375.68
Myrt Shuttleworth	147125	44	02/08/06	02/08/06	02/15/06	\$4,246.57
Karen Smith	147131	28	02/08/06	02/08/06	Unknown	\$2,509.38
Total		489				\$189,393.15

APPENDIX B

Central Livestock Corp.- Failure to Remit to Consignors

Payee	Check Number	No. of Head	Invoice Date	Check Date	Date Returned	Amount
Gene Panek	145730	1	12/20/05	12/20/05	Unknown	\$442.50
Brad Frisbie	145837	9	12/27/06	12/27/06	02/16/06	\$6,779.86
Duane Sieler	146056	2	01/03/06	01/03/06	Unknown	\$1,383.92
Nick Willhaus	146158	5	01/10/06	01/10/06	Unknown	\$2,246.54
Ellsworth Co. Sheriff	146208	1	01/10/06	01/10/06	Unknown	\$765.20
Ronnie Young	146211	1	01/10/06	01/10/06	Unknown	\$490.32
Byron & or Janet Willhaus	146236	2	01/10/06	01/10/06	Unknown	\$1,602.33
Shawn Heinly	146297	15	01/11/06	01/11/06	Unknown	\$1,111.82
Matthew Keim	146386	1	01/14/06	01/14/06	Unknown	\$303.69
Ivan Rader	146397	1	01/14/06	01/14/06	Unknown	\$543.98
Callye Peterson	146421	1	01/14/06	01/14/06	Unknown	\$289.78
Gene Panek	146471	1	01/17/06	01/17/06	Unknown	\$280.46
Alex Head	146668	1	01/24/06	01/24/06	Unknown	\$526.54
Hunter Hewitt	146756	1	01/24/06	01/24/06	Unknown	\$402.83
Scott Wiens	146817	1	01/31/06	01/31/06	Unknown	\$115.76
Algona Campus	146833	20	01/31/06	01/31/06	Unknown	\$2,330.69
Bob Pankratz	146842	2	01/31/06	01/31/06	Unknown	\$256.26
Kelly Schmucker	146843	1	01/31/06	01/31/06	Unknown	\$145.61
Melvin Sebes	146844	7	01/31/06	01/31/06	Unknown	\$2,665.30
Mickey L. Wells	146850	2	01/31/06	01/31/06	Unknown	\$1,025.62
	146858					
	&					
Mel Brand	147100	3	01/31/06	01/31/06	02/21/06	\$1,877.77
Rex Fishburn	146859	1	01/31/06	01/31/06	Unknown	\$604.55
Andy Niles	146883	6	01/31/06	01/31/06	Unknown	\$2,191.17
		split with				
Abby Niles	146884	146883	01/31/06	01/31/06	Unknown	\$2,191.18
Virgil Puetz	146897	9	01/31/06	01/31/06	02/22/06	\$6,447.81
Kevin Schroder	146907	1	01/31/06	01/31/06	Unknown	\$685.81
Calvin Nisly	146917	1	01/31/06	01/31/06	Unknown	\$695.03
Wolf Dairy	146925	2	01/31/06	01/31/06	Unknown	\$1,409.54
Ron Starr	146934	8	01/31/06	01/31/06	Unknown	\$4,305.16
Calvin Bartlett	146972	7	02/07/06	02/07/06	Unknown	\$713.61
Marvin Lyon	146975	8	02/07/06	02/07/06	Unknown	\$699.19
Algona Campus. Brown	146976	30	02/07/06	02/07/06	Unknown	\$3,365.95
Kathi Turner	146977	17	02/07/06	02/07/06	Unknown	\$473.51
Calvin Bartlett	146980	9	02/07/06	02/07/06	Unknown	\$291.96
June Young	146983	1	02/07/06	02/07/06	Unknown	\$190.56
Calvin Nisly	146984	1	02/07/06	02/07/06	Unknown	\$120.64
Jeff Warren	146987	1	02/07/06	02/07/06	Unknown	\$170.58
Bradly Goering	146989	6	02/07/06	02/07/06	Unknown	\$1,197.70
Jeff Warren	146990	4	02/07/06	02/07/06	Unknown	\$1,081.89
Betty Davis	146993	1	02/07/06	02/07/06	Unknown	\$491.92
Joe Baalman	146995	1	02/07/06	02/07/06	02/14/06	\$819.86

APPENDIX B

Central Livestock Corp.- Failure to Remit to Consignors

Payee	Check Number	No. of Head	Invoice Date	Check Date	Date Returned	Amount
Doris Teter	147001	2	02/07/06	02/07/06	Unknown	\$1,261.13
David Figger	147005	1	02/07/06	02/07/06	Unknown	\$534.67
Duane Gamble	147006	1	02/07/06	02/07/06	Unknown	\$745.44
Calvin Bartlett	147011	6	02/07/06	02/07/06	Unknown	\$3,736.95
Dan Locke	147028	1	02/07/06	02/07/06	Unknown	\$441.28
Gary Panek	147029	6	02/07/06	02/07/06	Unknown	\$4,080.43
Howard Lehner	147030	2	02/07/06	02/07/06	Unknown	\$1,290.52
James Schiff	147033	10	02/07/06	02/07/06	Unknown	\$5,799.24
Rocky Staib	147037	11	02/07/06	02/07/06	Unknown	\$7,524.76
Micheal Headings	147040	1	02/07/06	02/07/06	Unknown	\$1,013.65
Rebecca Keil	147045	3	02/07/06	02/07/06	Unknown	\$1,399.37
Harley Headings	147047	1	02/07/06	02/07/06	Unknown	\$797.59
Jason Regier	147052	12	02/07/06	02/07/06	Unknown	\$10,364.77
John Riehl	147055	11	02/07/06	02/07/06	Unknown	\$7,470.65
Brent Mawhirter	147056	11	02/07/06	02/07/06	Unknown	\$7,698.47
Jeff Warren	147061	1	02/07/06	02/07/06	Unknown	\$426.14
James Regier	147064	1	02/07/06	02/07/06	Unknown	\$496.40
Titus Nisly	147071	2	02/07/06	02/07/06	Unknown	\$725.91
June Young	147074	1	02/07/06	02/07/06	Unknown	\$408.81
Gary Panek	147075	1	02/07/06	02/07/06	Unknown	\$451.65
Cameron Nisly	147076	2	02/07/06	02/07/06	Unknown	\$958.18
Dan Hershberger	147080	1	02/07/06	02/07/06	Unknown	\$61.20
Jacob Beachy	147081	1	02/07/06	02/07/06	Unknown	\$160.19
Gib Bergkamp	147089	1	02/07/06	02/07/06	Unknown	\$768.31
Dan Locke	147094	2	02/07/06	02/07/06	Unknown	\$1,132.37
Oren Yoder	147099	1	02/07/06	02/07/06	Unknown	\$467.75
Lyle Gottschalk	147112	3	02/07/06	02/07/06	Unknown	\$1,596.66
Russ Goering	147114	2	02/08/06	02/08/06	Unknown	\$119.96
Jeff Koster	147118	1	02/08/06	02/08/06	Unknown	\$37.98
Eric Adams	147120	3	02/08/06	02/08/06	Unknown	\$231.81
Lisa Stockenbrang	147123	18	02/08/06	02/08/06	Unknown	\$1,387.06
John Backhus	147124	6	02/08/06	02/08/06	Unknown	\$535.98
George Beal	147126	8	02/08/06	02/08/06	Unknown	\$503.16
JR Bontrager	147129	5	02/08/06	02/08/06	Unknown	\$295.89
Total		331				<u>\$118,658.73</u>